

## Message Text

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ORIGIN AF-10

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FM SECSTATE WASHDC

TO ALL AFRICAN DIPLOMATIC POSTS IMMEDIATE

C O N F I D E N T I A L STATE 139160

AF ONLY

E.O. 11652:GDS

TAGS: SHUM

SUBJECT: HUMAN RIGHTS - COUNTRY EVALUATION PLANS

1. THE DEPARTMENT IS UNDERTAKING A BROAD SCALE EFFORT TO IMPLEMENT THE ADMINISTRATION'S HUMAN RIGHTS POLICY AS EFFECTIVELY AS POSSIBLE. ONE OF THE PRINCIPAL COMPONENTS OF THIS EFFORT WILL BE THE DEVELOPMENT OF SPECIFIC PROPOSED COURSES OF ACTION WITH RESPECT TO EACH INDIVIDUAL COUNTRY. IT IS NOT REPEAT NOT THE DEPARTMENT'S INTENTION TO COMPILE A COUNTRY "HIT LIST", BUT THESE "COUNTRY EVALUATION PLANS" WILL ENABLE US TO DETERMINE WHERE WE SHOULD CONCENTRATE OUR ATTENTION. THE BUREAU HAS BEEN REQUESTED TO SUBMIT "COUNTRY EVALUATION PLANS" (CEP) NOT LATER THAN JULY 1.

2. D/HA ORIGINALLY INTENDED TO PREPARE A CABLE FOR WORLDWIDE DISTRIBUTION SETTING FORTH THE BACKGROUND FOR  
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THE EFFORT AND PROVIDING AN OUTLINE OF THE REQUIRED CEP FORMAT. ON JUN 8 HOWEVER THE DECISION WAS TAKEN TO LEAVE ACTION UP TO EACH INDIVIDUAL BUREAU. THIS CABLE WILL THEREFORE SET FORTH THE BACKGROUND FOR THIS EFFORT, THE REQUIRED FORMAT FOR REPORTING, AND THE SPECIFIC ACTION REQUESTED OF EACH POST.

3. BACKGROUND: IN HIS LAW DAY SPEECH AT THE UNIVERSITY OF GEORGIA APRIL 30 (COPIES HAVE BEEN FORWARDED TO EACH POST), THE SECRETARY SPECIFICALLY DEFINED THE HUMAN RIGHTS WHICH ARE THE SUBJECT OF OUR POLICY, AND SET FORTH IN DETAIL THE QUESTIONS TO BE CONSIDERED AS WE DETERMINE WHETHER AND HOW TO ACT WITH RESPECT TO HUMAN RIGHTS. FURTHER, HE STATED THAT ONCE WE CHOOSE TO ACT, THE MEANS AVAILABLE RANGE FROM QUIET DIPLOMACY IN ITS MANY FORMS, THROUGH PUBLIC PRONOUNCEMENTS, TO WITHHOLDING OF ASSISTANCE. COUNTRY EVALUATION PLANS SHOULD FOCUS ON ALL THE RIGHTS SET FORTH BY THE SECRETARY (FREEDOM FROM GOVERNMENTAL VIOLATION OF THE INTEGRITY OF THE PERSON, FREEDOM TO ENJOY CIVIL AND POLITICAL LIBERTIES, THE RIGHT TO FULFILLMENT OF SUCH VITAL NEEDS AS FOOD, SHELTER, HEALTH CARE AND EDUCATION) AND ON ALL OF THE MEANS OF ACTION HE INDICATED. BOTH BILATERAL AND MULTILATERAL APPROACHES AND ALL FORMS OF ECONOMIC AND MILITARY ASSISTANCE SHOULD BE CONSIDERED, ESPECIALLY POSSIBILITIES FOR CARRYING OUT OUR POLICY THROUGH THE UN AND THE INTERNATIONAL FINANCIAL INSTITUTIONS.

4. CEPS SHOULD, IN A CONCISE MANNER DESCRIBE THE CURRENT CONDITION OF HUMAN RIGHTS, THE EXTENT OF VIOLATIONS, THEIR INTENSITY AND THE MOST RECENT INSTANCES, AND GIVE RECOMMENDATIONS FOR BOTH SHORT AND LONG RUN STRATEGIES TO IMPROVE THE HUMAN RIGHTS SITUATION. THE FOLLOWING FORMAT MAY BE HELPFUL IN THAT PROCESS. SECTION A ALSO CAN BE USED AS A REPORTING GUIDE IN THE FUTURE.

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OUTLINE FOR COUNTRY PLANS:

A. CONDITION OF HUMAN RIGHTS IN (APPROPRIATE COUNTRY).

1. RESPECT FOR THE INTEGRITY OF THE PERSON, INCLUDING FREEDOM FROM:

- A. TORTURE
- B. CRUEL, INHUMAN OR DEGRADING PUNISHMENT
- C. ARBITRARY ARREST OR IMPRISONMENT
- D. DENIAL OF FAIR PUBLIC TRIAL
- E. INVASION OF THE HOME.

2. RESPECT FOR CIVIL AND POLITICAL LIBERTIES

- A. FREEDOM OF THOUGHT, RELIGION, ASSEMBLY
- B. FREEDOM OF MOVEMENT WITHIN A COUNTRY, FOREIGN TRAVEL AND EMIGRATION POLICIES
- C. DEMOCRATIC PROCESSES ASSURING THE FREEDOM TO PARTICI-

PATE IN THE POLITICAL PROCESS.

3. RECENT TRENDS IN GOVERNMENTAL POLICIES RELATING TO THE FULFILLMENT OF BASIC NEEDS FOR FOOD, SHELTER, HEALTH CARE AND EDUCATION.

A. POLICIES DESIGNED TO RESPOND TO THE NEEDS OF THE POOR AND POLICIES WHICH TEND TO IGNORE THE NEEDS OF THE POOR.

B. CORRUPTION OF SUCH A NATURE THAT SIGNIFICANT RESOURCES ARE DIVERTED TOWARD THE NATION'S ELITE AND AWAY FROM THE MAJORITY OF THE POPULATION.

4. DESCRIBE THE LEVEL OF THE GOVERNMENT'S RESPONSIBILITY FOR THE FOREGOING HUMAN RIGHTS RECORD, INCLUDING THE EXTENT TO WHICH POSITIVE HUMAN RIGHTS MEASURES ARE ARTICULATED AS PUBLIC POLICY OR VIOLATIONS CONDONED AS CONFIDENTIAL

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PUBLIC POLICY BECAUSE OF SECURITY OR OTHER JUSTIFICATIONS.

5. DESCRIBE THE WILLINGNESS AND PAST RECORD OF THE GOVERNMENT REGARDING INDEPENDENT, OUTSIDE INVESTIGATION OF ALLEGED HUMAN RIGHTS VIOLATIONS.

B. ANALYSIS AND RECOMMENDATIONS

1. IDENTIFY LEGITIMATE OBJECTIVES OVER THE NEXT THREE, SIX, TWELVE MONTHS IN RELATION TO IMPROVING CONDITIONS IN (COUNTRY), WITH RESPECT TO CATEGORIES A 1, 2, AND 3 ABOVE. DEFINE IN TERMS OF (A) IMPORTANCE, (B) FEASIBILITY, (C) U.S. LEVERAGE, (D) LIKELY INTERNATIONAL SUPPORT AND (E) PROVIDE OPTIONS AND RECOMMENDED ACTIONS (E.G., QUIET DIPLOMACY, IFI LOANS, SECURITY ASSISTANCE, EXIM BANK CREDITS, ETC.) IN TERMS OF THEIR USEFULNESS AND LIKELY CONSEQUENCES.

2. IDENTIFY PRINCIPAL REACTIONS IN THE HOST COUNTRIES, PRO AND CON, TO THE NEW U.S. HUMAN RIGHTS POLICIES AND EMBASSY ACTIONS AND PROPOSED ACTIONS IN SUPPORT OF THOSE POLICIES, INCLUDING REACTIONS OF THE GOVERNMENT, OPPOSITION LEADERS, CHURCH AND THE MOST INFLUENTIAL PRIVATE AND INTELLECTUAL GROUPS AND THE GENERAL PUBLIC.

3. EVALUATE REACTIONS IN 2 ABOVE IN TERMS OF THE IMPLICATIONS FOR POSITIVE AND NEGATIVE CHANGES IN THE HUMAN RIGHTS CONDITIONS.

4. (A) WHERE A HUMAN RIGHTS RECORD JUSTIFIED U.S. ACTIONS, EVALUATE THE IMPACT OF THOSE ACTIONS ON OTHER

U.S. INTERESTS IN THAT COUNTRY; I.E., POLITICAL,  
ECONOMIC, SECURITY, DIPLOMATIC (INFLUENCE OF THE HOST  
COUNTRY ON U.S. INTERESTS IN THE REGION).

(B) WHERE THE HUMAN RIGHTS RECORD IS GOOD OR ENCOURAGE-  
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ING, INDICATE THE LIKELIHOOD OF THE HOST GOVERNMENT'S  
SUPPORTING U.S. EFFORTS TO PROMOTE HUMAN RIGHTS THROUGH  
GOVERNMENTAL AND NON-GOVERNMENTAL ORGANIZATIONS.

END FORMAT.

6. ACTION REQUESTED: COUNTRY DIRECTORATES ARE PREPARING  
INITIAL DRAFTS OF THE CEP. THESE DRAFTS WILL BE FORWARDED  
TO POSTS AS SOON AS COMPLETED. POSTS ARE REQUESTED TO  
REVIEW THE DRAFTS AND PROVIDE TO THE BUREAU ANY COMMENTS  
OR SUGGESTIONS BY JUNE 28. WE REALIZE THAT IN MOST CASES  
THESE FIRST REPORTS CANNOT BE DEFINITIVE, ESPECIALLY  
GIVEN THE SHORT DEADLINE. IT IS OUR GOAL TO UPGRADE ALL  
THESE REPORTS, HOWEVER, AS OUR DATA BASE EXPANDS. CHRISTOPHER

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## Message Attributes

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**Review Markings:**  
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